The Impact of Climate Change Regulation and Corporate Climate Initiatives on the Future of Electricity

LSI's 26th Annual Conference on Electric Power in the West

January 28, 2021

Craig Gannett & Walker Stanovsky

Davis Wright Tremaine / Seattle, WA





Overview

- I. Environmental law & policy, 1970-2050
- II. The Four Stages of Electric Utility Climate Regulation
- III. The Private Sector Steps Up
- IV. Where Will We Be By 2050?

Environmental law & policy, 1970-2020

- 1970-2016 (a/k/a Before Trump or BT)
- **2016-2050 (AT)**
- Early 1970s most of our major federal environmental statutes
 - Activists derided as tree-huggers
 - Grudging corporate compliance
 - Little business-to-business peer pressure
- 1980s "Government is the problem"

Environmental law & policy, 1970-2020

- 1990s Clinton
- 2000s Bush
- 2008-12 Obama's 1st term
 - The financial crisis
 - Healthcare reform
 - Climate change (Waxman-Markey)
- 2012-16 Obama's 2nd term
 - Clean Power Plan



Environmental law & policy, 1970-2020

- **2**016-2020 Trump
 - Substituted ACE in place of CPP
 - Denied climate change
 - Denied science
 - Attempted to hollow-out government
 - Dynamited the status quo



Environmental Law & Policy, 2021-2050

- Scenario 1: Trump reelected + Republicans retain Senate
- Scenario 2: Trump reelected + Democrats take Senate
- Scenario 3: Democratic President + Republicans retain Senate
- Scenario 4: Democratic President + Democrats take Senate

Environmental Law & Policy, 2021-2050

- Inauguration Eve: American Lung Assoc. v. EPA
 - CPP set ambitious mandatory targets for each state based on 3 BSER building blocks: (1) inside the fence improvements; (2) shifting generation from coal to natural gas; and (3) increased renewables
 - ACE was limited to inside the fence
 - D.C. Circuit agreed with CPP approach and, vacated ACE, and remanded to EPA
 - Leaves Biden's EPA with open field unless interveners can get to Supreme Court

Environmental Law & Policy, 2021-2050

- Biden's top four priorities:
 - Covid
 - racial equity
 - climate change
 - the economy
 - International Panel on Climate Change has set 2050 as the deadline to reach net zero to not exceed 1.5° C
 - Failure is not an option

Four stages of climate regulation



- 1. RPS statutes
- 2. Price on carbon
 - Carbon tax
 - Social cost of carbon
- 3. Cap & trade
- 4. Just do it, utilities
 - Zero emissions by 2050

Four stages of climate regulation

- Washington's Clean Energy Transformation Act of 2019 (CETA)
 - No coal by 2026
 - Net-zero emissions by 2030
 - During transition, 20% compliance with RECs and climate-related investments
 - Zero emissions by 2045
 - Strong cost-recovery assurances
 - Cost cap and reliability off-ramp



Four stages of climate regulation

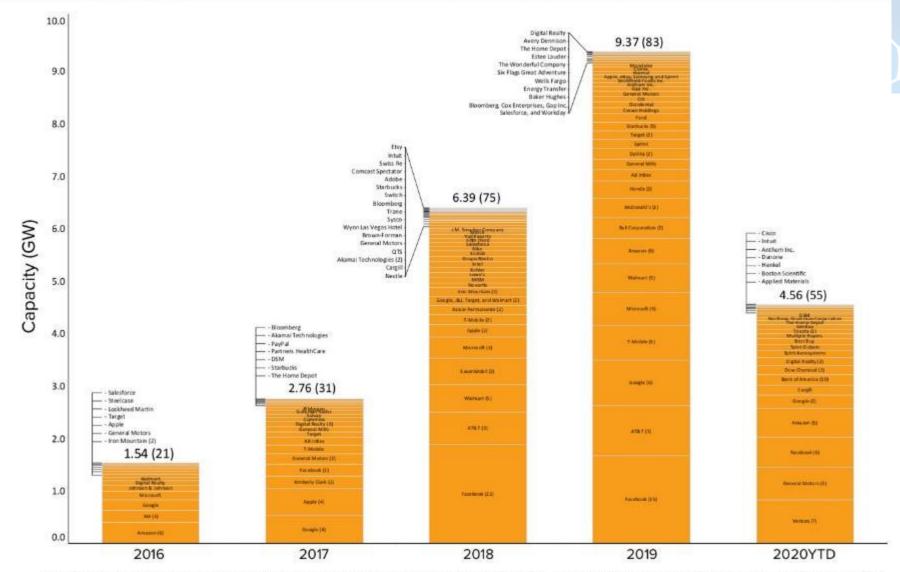
- CETA is similar to 10 other states.
- Similar to roadmap of Congressional Democrats
 - Senate Democrats' Special Committee on the Climate Crisis (August 2020)
 - House Select Committee on the Climate Crisis (June 2020)
- Legal Pathways to Deep Decarbonization LPDD
 - Model federal, state and local legislation across all sectors
- Model State Legislation to Decarbonize Electricity
 - Based on CETA

- Huge increases in the purchases of renewables by large corporate customers
 - Amazon, AT&T, Facebook, Google, Microsoft
 - Cargill, ExxonMobil, General Motors, McDonald's, Walmart
- RE100 includes 260 companies committed to reaching 100% renewables
 - 41% overall renewables currently
 - 53 members have announced reaching 100%, 65 are over 90%
 - 26% of renewables come from PPAs, moving away from RECs



Corporate Renewable Deals

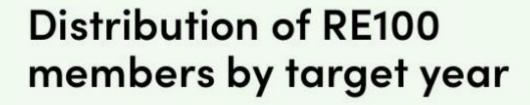
2016 - 2020YTD

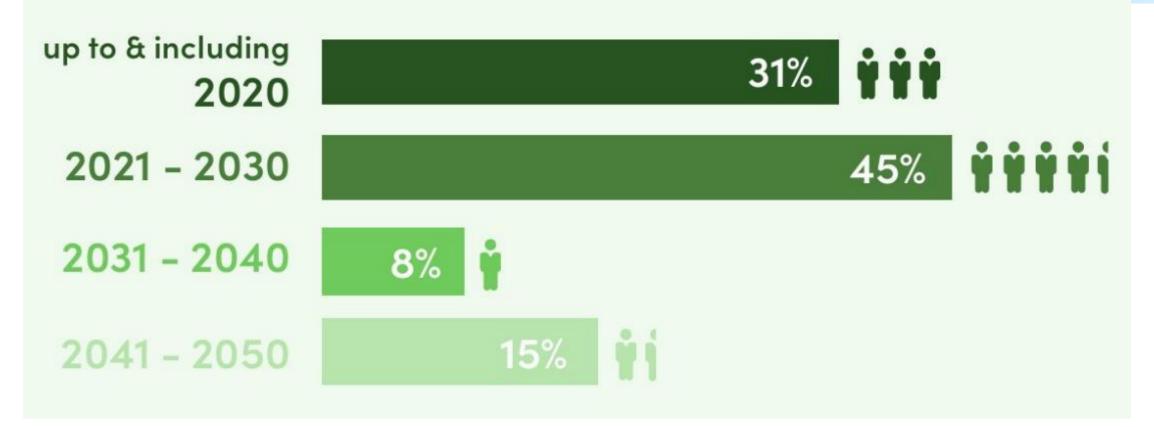


As of October 15, 2020. Publicly announced contracted capacity of corporate Power Purchase Agreements, Green Power Purchases, Green Tariffs, and Outright Project Ownership in the US, 2016 – 2020YTD.

Excludes non-utility-scale on-site generation (e.g., rooftop solar PV), deals with operating plants and deals meant to meet RPS requirements. (#) indicates number of deals each year by individual companies.

Copyright 2020 Renewable Energy Buyers Alliance.





Credit: RE100 Annual Progress and Insights Report 2020

- Government regulation is no longer the driver; instead:
 - Corporate social responsibility
 - Customer expectations
 - Risk
 - Shareholders
 - Cost





- Competing for leadership
 - Advertising accomplishments
- Holding each other accountable
 - Membership organizations that require transparent reporting (e.g., RE100 and Climate Pledge)
- Policy advocacy

- Acknowledging the breadth of their climate impact
 - Scope 1 direct emissions (e.g., fleet vehicles, building emissions)
 - Scope 2 indirect emissions (e.g., from purchased electricity)
 - Scope 3 everything else (e.g., purchased goods and services, business travel, employee commuting, waste disposal, use of sold products, transportation and distribution)
- For most companies, the majority of their emissions are scope 3

DWT.COM

What does public/private convergence look like?

- Private sector accomplishments raise the regulatory bar
 - Allows government to set higher standards
- Corporations changing their tune before Congress and state legislatures
 - Total leaves American Petroleum Institute over differences on climate
- Growing public support for further action
- Public/private support for technological innovation

Where will we be by 2050?

- U.S. electricity sector leading in decarbonization; key variables to success:
 - Storage
 - Transmission
 - Carbon capture
 - Offshore wind
- What about everything else?
 - U.S. transportation and buildings?
 - The rest of the world??





Craig Gannett

Davis Wright Tremaine, LLP | Seattle, WA

CraigGannett@dwt.com

206-757-8048