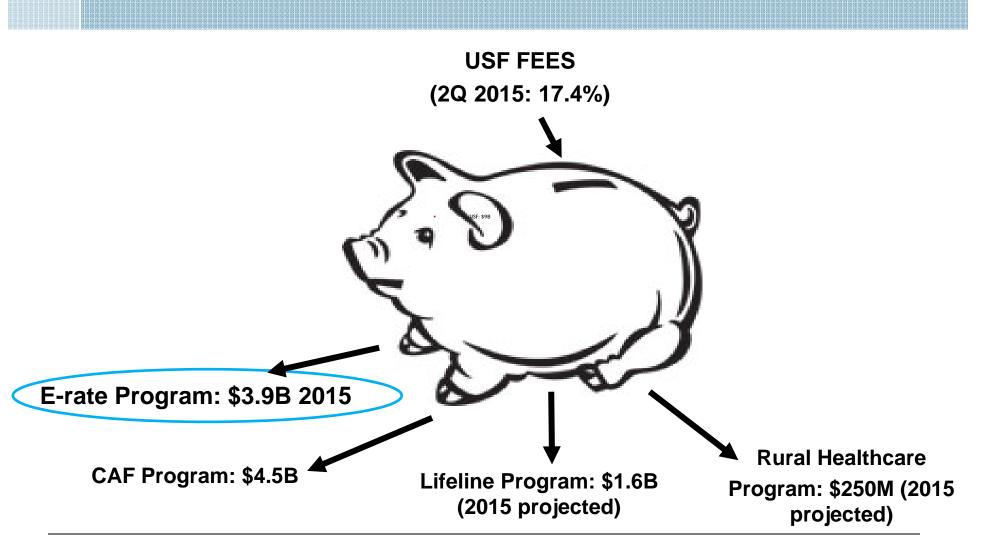


### The FCC's E-rate Modernization Proceeding:

### **New Rules and New Opportunities**

Danielle Frappier, Davis Wright Tremaine May 21, 2015

### The Federal Universal Service System



### E-rate in a Nutshell

- Telecommunications and Internet access services, and some equipment, provided to schools and libraries subsidized at varying levels, depending on how poor the school district is.
- Creation of the 1996 Telecommunications Act, implemented by FCC in 1997
  - ✓ Era of dial-up Internet access
  - ✓ Concept was to provide service to the school but not within the building
- Largely untouched until 2014

## FCC Modernization of the Program

- Began with ConnectED initiative announced by White House in June 2013
- Goal of connecting:
  - ✓99% of schools
  - √5 years
  - ✓ at least 100 Mbps, but goal of 1 Gbps

- First order adopted July 11, 2014, available at <u>https://apps.fcc.gov/edocs\_public/attachmatch/FC</u>
   <u>C-14-99A1.pdf</u>
- Second order adopted Dec. 11, 2014, available at <a href="https://apps.fcc.gov/edocs\_public/attachmatch/FC">https://apps.fcc.gov/edocs\_public/attachmatch/FC</a>
   C-14-189A1.pdf

- Biggest changes:
- Total program cap raised to \$3.9B starting in 2015
- 2. \$1B annually for Wi-Fi for next 5 years (Dec. order expanded from 2 to 3 years)
- Funding for non-broadband services phased out
- 4. New Categories 1 and 2

- Biggest changes:
- 5. Self-provisioning
  - ✓ Where most cost-effective
  - ✓ Treatment of lit/dark fiber "equalized"
- 6. Emphasis on cost effectiveness
- 7. 10 year document retention

- Biggest changes:
- 8. Emphasis on cost effectiveness
- Up to 10% bonus where state provides matching funding
- 10.High Cost recipients must offer broadband to schools/libraries

## **Examining the Changes**

- Category 1
  - √\$2.35B per year
  - ✓ broadband
- Category 2
  - √\$1B per year (first 5 years)
  - ✓ Mainly for Wi-Fi
  - √ Two-in-five rule eliminated for FY 2015 and 2016
  - ✓ No more tech plans

## Examining the Changes

- Wi-Fi equipment and managed Wi-Fi eligible under newly-created "category 2"
- Category 2 has a per-student cap of \$150 per student (pre-discount) over a five year period for schools (\$9,200 min. if < 62 students/4,000 sq. ft.)
- \$2.30 per sq.ft rural libraries/\$5 urban libraries
  - ✓ Increase for urban in Dec. order

## Category 2 Discounts

	Category one schools and libraries discount matrix Discount level		Category two schools and libraries discount matrix Discount level	
% of students eligible for National School Lunch Program	Urban discount	Rural discount	Urban discount	Rural discount
< 1	20 40 50 60 80 90	25 50 60 70 80 90	20 40 50 60 80 85	25 50 60 70 80

## Category 2 Budgets

- Discounts
- \$150 per student, pre-discount
  - ✓ Can go up or down if student count/square footage changes
- Can spend entire budget in 2015, or spread it out over 3 years, etc. (max. 5 years)

## Category 2 Budgets

- "Shared" services in school district has 3 schools:
  - ✓ School A has 25 students, school B has 50 students and school C with 75 students. How do I correctly allocate a shared service?
  - ✓ Pre-discount budget of \$300
  - ✓ Three ways to share among schools A, B and C

# Straight line Proportional by students $A = $100 A = 25/150 \times $300 = $50$ $B = $100 B = 50/150 \times $300 = $100$ $C = $100 C = 75/150 \times $300 = $150$ \$300 \$300

## Category 2 Budgets

- The district will need to keep track of how much each school used of its 5 year budget
- Can go up or down in subsequent years if student count changes at school, or square footage at library changes
  - ✓ Example: school has 100 students and Category 2 budget of \$15K. It used all \$15K in FY2015. In FY 2016, got 20 additional students. 120 students x \$150 per student = \$18K. Subtract \$15K already spent. \$3K left in budget, which may be spent in FY 2016.

# Examining the Changes in More Detail

### Preferred Master Contracts

- ✓ FCC will designate certain master
  contracts as "preferred" (probably in 2016)
- ✓ These contracts must provide nationwide pricing for Category 2 services
- ✓ Will be exempt from requirement to post 470
- ✓ Applicants will not be required to include contract in bid evaluations

# Examining the Changes in More Detail

- Encouraging consortium buying through prioritized review of those applications, while clarifying that consortiums can seek multiple providers
- District-wide discounts
- No 470 if speed at least 100 Mbps down/Mbps up, and price is \$3,600 per year or less per school, pre-discount

# Examining the Changes in More Detail

- Transparency
  - ✓ Item 21 information no longer a separate attachment; now, part of 471 form itself
  - ✓ Pricing will be publicly available (exact format not yet known)
- Lowest corresponding price rule clarified somewhat

### Closer Look at LCP Rule

- Lowest Corresponding Price = the lowest price that a service provider charges to non-residential customers who are similarly situated to a particular school or library. Applies to what is bid or paid.
- FCC was asked in 2010 whether requirement to continuously update pricing in existing contracts
  - ✓ Serious commenters thought no such requirement
  - ✓ New order silent on this point
  - ✓ Would be unworkable

### Eligible Services List for 2015

- ESL available at <u>https://apps.fcc.gov/edocs\_public/attac</u> <u>hmatch/DA-14-1556A1.pdf</u>
- Extreme streamlining

   √48→7 pages!

### Eligible Services List for 2015

#### Eliminated:

- ✓ Discussion of what is *not* eligible (e.g., various internal connections items, including voice custom calling features)
- ✓ Special Eligibility Conditions section and
- ✓ Glossary (to be posted on USAC website)

### Eligible Services List for 2015

- Implementation of the FCC Orders
  - ✓ List now divided between Categories 1 and 2
  - ✓ Eligible voice services has its own subsection in Category 1.
    - Phase down by 20% per year
    - Must apply for voice services under separate FRNs on Form
  - ✓ Caching added in Category 2

### Voice Phase Down

- 20% reduction each year
  - ✓ FY 2015 = regular discount -20%
  - ✓ FY 2016 = regular discount -40%
  - ✓ FCC will evaluate whether to continue for subsequent years

